



# ANNUAL COMPREHENSIVE FINANCIAL REPORT INTERNAL CONTROLS

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ACFR FISCAL YEAR ENDED JUNE 30, 2025



# ANNUAL COMPREHENSIVE FINANCIAL REPORT INTERNAL CONTROLS

## REPORT SUMMARY FISCAL YEAR ENDED JUNE 30, 2025

### BACKGROUND

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The Office of Auditor of Accounts, Department of Finance, and Division of Accounting present the State of Delaware Annual Comprehensive Financial Report (ACFR) for Fiscal Year ended June 30, 2025.

The ACFR was conducted using generally accepted auditing standards (GAAS) in the United States. The ACFR Internal Control Report and findings were conducted according to Generally Accepted Government Auditing Standards (GAGAS), and do not express an opinion on the effectiveness of the State's internal controls. The auditing standards require the state to issue a report on the controls relied upon in the financial statement audit of the state's Annual Comprehensive Financial Report (ACFR), which was released on December 27, 2024.

The purpose of the ACFR is to be transparent about the use of taxpayers' money and to provide an accounting of all state expenditures. The ACFR does this by including dozens of basic and intricate financial reports, along with notes, narratives and supporting data. The ACFR is an important tool used to analyze the state's overall financial position for purposes of bond financing and for establishing financial transparency and credibility with its creditors and oversight agencies.

This engagement was performed in accordance with 29 Del. C. § 2906(a).

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### KEY INFORMATION AND FINDINGS

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CliftonLarsonAllen, LLP (CLA) issued its opinions on the State of Delaware Annual Comprehensive Financial Report (ACFR) as of and for the year ended June 30, 2025. For the third consecutive year, CLA included a disclaimer of opinion in its Independent Auditors' Report on the ACFR for the Department of Labor – Unemployment Insurance Trust Fund:

In its Independent Auditors' Report on Internal Control, CLA's auditors identified a material weakness in internal control over financial reporting, considered a repeat finding from 2022, 2023, and 2024, for the Department of Labor – Unemployment Insurance Trust Fund.



# ANNUAL COMPREHENSIVE FINANCIAL REPORT INTERNAL CONTROLS

REPORT SUMMARY FISCAL YEAR ENDED JUNE 30, 2025

## KEY INFORMATION AND FINDINGS CONTINUED

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The Department of Labor's Division of Unemployment made progress this year in preparing and reconciling the Unemployment Insurance Trust Fund's financial records, but material weaknesses remain. The division produced a year-end trial balance and reconciled cash accounts, and completed some additional reconciliations based on historical data. These efforts resulted in a \$9.7 million prior-period adjustment. Ongoing issues, such as incomplete reconciliations, lack of supporting documentation, unresolved systemic accounting, and reporting weaknesses previously identified by auditors were not fully corrected. Because of the continuing deficiencies, auditors could not determine whether additional adjustments were needed, leading to a disclaimer of opinion on the Unemployment Insurance Trust Fund and related business-type activities.

Auditors attributed the cause to various factors; a substantial amount of employee turnover in the last few years, a loss of significant institutional knowledge, and a lack of adequate staffing in place to complete required accounting work on a timely basis. Additionally, the accounting system used by the Unemployment Trust Fund is an antiquated system, and, due to turnover mentioned above, there is a lack of knowledge about the system and how to generate reports. Therefore, it has become difficult to produce user friendly information out of this system on a timely basis for account reconciliations and review.

Management concurred with the findings and noted that business process improvements to provide efficiencies in internal control procedures have been developed. The State's Department of Finance Division of Accounting engaged an external accounting firm to work with the Department of Labor to resolve deficiencies and improve processes.

The ACFR Internal Control Report for fiscal year ended June 30, 2025, can be found on our website: [Click Here](#)

For any questions regarding the attached report, please contact [OAOA\\_Comms@delaware.gov](mailto:OAOA_Comms@delaware.gov).



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

The Honorable Governor and  
Honorable Members of the State Legislature  
State of Delaware

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, the general fund, federal fund, local school district fund, capital projects fund, lottery fund, DeIDOT fund, and the aggregate remaining fund information and we were engaged to audit the business-type activities and unemployment fund of the State of Delaware (the State), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the State's basic financial statements, and have issued our report thereon dated December 22, 2025. Our report includes a reference to other auditors who audited the financial statements of certain agencies and component units of the State of Delaware, which represent the indicated percent of total assets and deferred outflows of resources and total revenues as described in our report on the State's financial statements and as presented in the following table. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those other auditors. This report does not include the results of our testing of internal control over financial reporting or compliance and other matters for the Delaware Department of Transportation, Delaware State Lottery and Delaware State University as we have issued separate reports for the Delaware Department of Transportation, Delaware State Lottery and Delaware State University. The financial statements of the Delaware Sustainable Energy Utility and the Riverfront Development Corporation of Delaware were not audited in accordance with *Government Auditing Standards* and accordingly this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with the Delaware Sustainable Energy Utility and the Riverfront Development Corporation of Delaware.

The Honorable Governor and  
Honorable Members of the Legislature  
State of Delaware

Opinion Unit	Entity	Percentage Audited by Other Auditors	
		Assets and Deferred Outflows of Resources	Revenues
Governmental Activities	Sustainable Energy Utility, Inc.	1.0%	0.4%
Discretely Presented Component Units	Delaware State Housing Authority, Diamond State Port Corporation, Riverfront Development Corporation, Delaware State Foundation, Delaware Charter Schools, and Delaware Agricultural Lands Preservation Foundation	86.0%	70.2%
General Fund	Sustainable Energy Utility, Inc.	2.5%	0.7%
Aggregate Remaining Fund Information	Delaware Public Employees' Retirement System and Delaware Other Postemployment Benefits Fund Trust	98.9%	89.2%

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the State’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the State’s internal control. Accordingly, we do not express an opinion on the effectiveness of the State’s internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

We identified a certain deficiency in internal control, described in the accompanying schedule of findings and management response as item 2025-001 that we consider to be a material weakness.

The Honorable Governor and  
Honorable Members of the Legislature  
State of Delaware

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the State's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***The State's Response to Findings***

*Government Auditing Standards* requires the auditor to perform limited procedures on the State's response to the finding identified in our audit and described in the accompanying schedule of findings and management response. The State's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### ***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**CliftonLarsonAllen LLP**

Baltimore, Maryland  
December 22, 2025

**State of Delaware**  
**Schedule of Findings and Management Response**  
**June 30, 2025**

**Finding 2025-001**

Department of Labor – Division of Unemployment

Finding Title: Accounting and Financial Reporting – Unemployment Insurance Trust Fund

Type of Finding: Material Weakness in Internal Control over Financial Reporting

Repeat Finding: Yes, 2022-001 and 2022-002, 2023-001, 2024-001

***Condition***

The Department of Labor's Division of Unemployment (DOLUI) is responsible for maintaining the books and records of the Unemployment Insurance Trust Fund, which is reported as a major proprietary (enterprise) fund in the State's Annual Comprehensive Financial Report (ACFR). This responsibility includes preparing a trial balance of the fiscal year end balances of the Trust Fund's accounts in accordance with accounting principles generally accepted in the United States of America (GAAP).

In previous years, audit procedures revealed that several material accounts and balances lacked completed account reconciliations, making those balances unreliable for auditing. During this fiscal year, DOLUI made efforts to address these prior findings by preparing a trial balance and reconciling cash accounts as of year-end. Additional accounts were reconciled using historical data; however, these reconciliations did not include procedures to reconcile prior year balances or include supporting schedules. The results of reconciliation processes led to a prior period adjustment of \$9.7 million. Despite the improvements, some systemic accounting and financial reporting weaknesses identified in earlier audits and separate reports from the Auditor of Accounts (AOA) remained unresolved during the current fiscal year. As a result of these matters, we were unable to determine whether further audit adjustments may have been necessary in respect to the unemployment fund account balances, and the elements making up the statement of activities and cash flows, resulting in a disclaimer of opinion for the Unemployment Insurance Trust Fund and Business-type Activities.

***Criteria***

Management is responsible for the preparation and fair presentation of the financial statements of the Unemployment Insurance Trust Fund included in the State's ACFR in accordance with GAAP. Further, internal control, as defined by auditing standards generally accepted in the United States of America (U.S. GAAS), is a process effected by management and other personnel that is designed to provide reasonable assurance about the achievement of an entity's objectives with regard to the reliability of financial reporting. It is also critical that internal controls are implemented and performed on a timely basis to ensure reliability of financial reporting.

***Effect***

As identified above, the inability to gain reasonable assurance that account balances are fairly stated, in all material respects, through the audit process due to a pervasive lack of internal controls over the accounting and financial reporting process, leading to a disclaimer of opinion over the Unemployment Insurance Trust Fund and Business-type Activities.

***Cause***

Various factors contributed to the cause of the finding. DOLUI has had a substantial amount of employee turnover in the last few years, resulting in a loss of a significant amount of institutional knowledge and a lack of adequate staffing in place to complete required accounting work, including account reviews and reconciliations, on a timely basis. Additionally, the accounting system used by the Unemployment Trust Fund is an antiquated system, and, due to turnover at the Department, there is a lack of knowledge about the system and how to generate reports. Therefore, it has become difficult to produce user friendly information out of this system on a timely basis for account reconciliations and review.

***Recommendation***

We recommend that the DOLUI continue to work with external consultants to reconcile account balances (in including prior year's balances as necessary), post adjusting journal entries, prepare detailed supporting schedules that agree to the trial balance accounts, and establish documented policies and procedures to continue these accounting practices into the future. They should also ensure adequate staffing is in place for the required workload in order to be able to keep up a timely account reconciliation process to ensure accounts are properly stated. The policies and procedures established should also ensure account reconciliations are reviewed timely and by the appropriate personnel.

***Views of Responsible Officials and Corrective Actions***

Management concurs with the findings. DOLUI engaged a consulting firm to identify accounting deficiencies and to develop and strengthen related internal control procedures. These enhanced controls have been implemented and are operating during the current fiscal year (FY 2026). In addition, DOLUI, in collaboration with the consulting firm, has performed reconciliations of prior-period account balances and worked to align its chart of accounts with those used by other funds within the primary government. Through these control enhancements, historical balance reconciliations, and alignment of the chart of accounts, DOLUI is committed to ensuring that account balances are accurate, reliable, and fully supportable for audit purposes.