

# STATE OF DELAWARE DRINKING WATER REVOLVING LOAN FUND

FINANCIAL STATMENT AUDIT FOR FISCAL YEARS ENDED JUNE 30, 2021 AND JUNE 30, 2022

#### Report Summary

State of Delaware Drinking Water Revolving Loan Fund Financial Statement Audit and Report on Internal Controls Over Financial Reporting Fiscal Years 2022 and 2021



#### What Was Performed?

A financial statement audit of the State of Delaware Drinking Water Revolving Loan Fund for Fiscal Year Ended June 30, 2022 and 2021 was performed. This audit also includes a review of internal controls over financial reporting and on compliance and other matters.

#### Why This Engagement?

This engagement was conducted in accordance with 29 Del. C. §2906. The State Auditor's Office conducts post-audits of all financial transactions of state agencies.

The Drinking Water State Revolving Fund (DWSRF) Fund was established in 1996 and provides financial assistance to eligible public water systems in Delaware for the planning, design, and construction of drinking water facilities, as well as loans for land acquisition for source water protection purposes.

The Fund is jointly administered by the Department of Natural Resources and Environmental Control (DNREC) and the State of Delaware Department of Health and Social Services (DHSS). The Fund is funded through federal grants as established under the Federal Safe Drinking Water Act and the Capitalization Grants for the Drinking Water State Revolving Loan Fund. The Safe Water Drinking Act requires the State of Delaware (the State) to provide matching funds equal to 20% of federal funds received.

#### What Was Found?

It is my pleasure to report this audit contains an unmodified opinion.<sup>1</sup>

The Fund realized a change in net position of \$5,059,000 in fiscal year 2022, an increase of 3%. The Fund realized a change in net position of \$19,764,000 in fiscal year 2021, which represents an increase of 12%.

Loans disbursements made totaled \$8,309,000 during fiscal year 2022, which represents a decrease of \$11,486,000 from the previous year. Loans made during 2021 totaled \$19,795,000, which represents an increase of \$11,333,000 from the previous year.

Loan collections (principal) totaled \$12,517,000 during fiscal year 2022. This represents an overall increase of \$4,055,000, or 48%, from 2021 due to increased borrowings in recent years resulting in increased principal payments by loan recipients. Loan collections (principal) totaled \$8,461,000 during 2021. This represents an overall increase of \$341,000, or 4%, from the prior year.

The State of Delaware Drinking Water Revolving Loan Fund financial statement audit report for Fiscal Year 2022 and 2021 can be found on our website: Click Here

For any questions regarding the attached report, please contact OAOA Comms@delaware.gov.

<sup>&</sup>lt;sup>1</sup>An unmodified opinion is sometimes referred to as a "clean" opinion. It is one in which the auditor expresses an opinion that the financial statements present fairly, in all material respects, an entity's financial position, results of operations and cash flows in conformity with generally accepted accounting principles.

State of Delaware Drinking Water Revolving Loan Fund
State of Delaware Drinking Water Revolving Loan Fund
Financial Statements Fiscal Years Ended June 30, 2022 and 2021
Fiscai Tears Ended June 30, 2022 and 2021

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#### INDEPENDENT AUDITOR'S REPORT

To the Management of the State of Delaware Drinking Water Revolving Loan Fund Dover, Delaware

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the State of Delaware Drinking Water Revolving Loan Fund (the "Fund"), as of and for the years ended June 30, 2022 and 2021, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Fund as of June 30, 2022 and 2021, and the changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Fund and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

The Fund's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fund's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt thereafter.

#### Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:



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- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud
  or error, and design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the Fund's ability to continue as a going concern for a reasonable period
  of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

#### **Emphasis of Matter**

As discussed in Note A, the financial statements present only the State of Delaware Drinking Water Revolving Loan Fund and are intended to present the financial position, and the changes in financial position and cash flows of only that portion of the Fund that is attributable to the transaction of the Fund. They do not purport to, and do not, present fairly the financial position of the State of Delaware, as of June 30, 2022 and 2021, and the changes in its financial position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4–8 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



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#### Other Information

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise the Fund's basic financial statements. The schedules of net position by sub-fund, schedules of activities by sub-fund, schedules of net position by classification, and schedules of revenues, expenses and changes in net position by classification as of and for the years ended June 30, 2022 and 2021, together referred to as supplemental information are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 17, 2023, on our consideration of the Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Fund's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Fund's internal control over financial reporting and compliance.

Harrisburg, Pennsylvania April 17, 2023 Zelenhofshe Axeliod LLC

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#### State of Delaware Drinking Water Revolving Loan Fund Management's Discussion and Analysis June 30, 2022 and 2021

As management of the State of Delaware Drinking Water Revolving Loan Fund (the Fund), we offer readers of the Fund's financial statements this narrative overview and analysis of the financial activities of the Fund for the fiscal years ended June 30, 2022 and 2021 (fiscal years 2022 and 2021). All amounts, unless otherwise indicated, are expressed in thousands of dollars.

This section of the Fund's annual financial report presents management's discussion and analysis of the financial performance during the fiscal year. Please read it in conjunction with the Fund's financial statements, which follow this section.

#### **Overview of the Financial Statements**

The Fund was established through subsection 15 of 29 Del. C., c.79 §7903(14), and provides financial assistance to eligible public water systems in Delaware for the planning, design and construction of drinking water facilities, as well as loans for land acquisition for source water protection purposes. The Fund is funded through federal capitalization grants as established under Federal §1452 of the Safe Drinking Water Act (the Act). The Act requires the State of Delaware (the State) to provide matching funds equal to 20% of federal funds received.

The Fund is jointly administered by the Department of Natural Resources and Environmental Control (DNREC) and the State of Delaware Department of Health and Social Services (DHSS). The primary activities include making loans, providing direct assistance, and managing the Fund to meet the objectives of the Act.

The Fund consists of five sub-funds, each of which is considered a separate accounting entity. The primary activity of the Loan Fund, the main sub-fund is the issuance of loans. The remaining four set-aside sub-funds are used to account for the proceeds of specific federal grant revenues that are legally restricted to expenses for specific purposes.

The Fund's activities are accounted for as a distinct operating unit within the DNREC. Accordingly, the financial statements of the Fund are intended to present the financial position and the results of operations of only that portion of the State that are attributable to the transactions of the Fund.

The Fund is accounted for as an enterprise fund. The accrual basis of accounting is utilized in enterprise funds. Revenue is recognized when earned, and expenses are recognized when the liability is incurred.

The United States Environmental Protection Agency (the "EPA") authorized the Fund to issue subsidization through principal forgiveness loans. These loans are deemed no longer outstanding after the last loan disbursement is forgiven per the terms of the loan agreement. Therefore, it is the Fund's policy to maintain an allowance for subsidization through principal forgiveness loans, equal to the amount of the disbursement, until the last disbursement is made.

#### **Financial Highlights (Numbers in Thousands)**

The Fund realized a change in net position of \$5,059 in fiscal year 2022, which represents an increase of 3%. The increase was a result of several factors, an increase in interest income and a decrease in operating expenses. The Fund realized a change in net position of \$19,764 in fiscal year 2021, which represents an increase of 12%. The increase in net position in 2021 was due to several factors an increase in grant revenue and state match.

#### Financial Highlights (Numbers in Thousands) - Continued

Grant revenue recognized from the federal and state governments totaled \$9,557 in fiscal year 2022, a 54% decrease from fiscal year 2021, due to a decrease in federal and state grants from draw downs. Grant revenue recognized from the federal and state governments totaled \$20,978 in fiscal year 2021, a 120% increase from fiscal year 2020, due to increased federal and state grant revenues.

Loans disbursements made totaled \$8,309 during fiscal year 2022, which represents a decrease of \$11,486 from the previous year. This decrease of 58% was caused by decreased draws on existing loans from municipalities and others through the State. Loans made during 2021 totaled \$19,795, which represents an increase of \$11,333 from the previous year. This increase of 133% was caused by increased draws on existing loans from municipalities and others through the state.

Loan collections (principal) totaled \$12,517 during fiscal year 2022. This represents an overall increase of \$4,055, 48%, from 2021 due to increased borrowings in recent years resulting in increased principal payments by loan recipients. Loan collections (principal) totaled \$8,461 during 2021. This represents an overall increase of \$341 or 4%, from the prior year.

Loan agreements may provide for a subsidization of the loan where, upon completion, a percentage of the loan will be forgiven. The allowance for subsidization for fiscal 2022 was \$1,502. This represents an overall increase of \$1,212, or 418% from fiscal 2021. The allowance for subsidization for fiscal 2021 decreased \$412 from 2020, or 59% to \$289.

#### **Statement of Net Position**

The total net position of the Fund for years ended June 30, 2022 and 2021 increased by \$5,059 and \$19,764, respectively. The following condensed statement of net position (Table 1) shows a summary of changes in dollars for the Fund for fiscal years ended June 30, 2022, 2021 and 2020.

During fiscal year 2022, pooled cash increased by approximately \$12,005, or 14%, to \$95,544 based on an increase in interest income, and an increase in collections. Loans receivable decreased, by \$6,958, or 7%, to \$99,228, mostly as a result of decreased loans made, increase in repayments and an increase in loan subsidization. Federal grants receivable increased by \$6,570, or 486%, due to the timing of reimbursements requests from the EPA during fiscal year ended June 30, 2022. Due to state increased \$6,199, or 554%, since the State reimbursed the Fund in advance of requested reimbursement from EPA.

During fiscal year 2021, pooled cash increased by approximately \$6,636, 9% to \$83,539 based on an increase in grants received, an increase in interest income, and an increase in collections. Loans receivable increased, by \$10,934, 11%, to \$106,186, mostly as a result of decreased loans made and an increase in loan subsidization. Federal grants receivable decreased by \$1,007, 292% due to the timing of reimbursements requests from the EPA during fiscal year ended June 30, 2021.

Vouchers payable in 2022 increased by \$353 or 137% from the prior year as a result of timing of disbursements at year end for 2022. Vouchers payable in 2021 decreased by \$112, or 30% for the same reason.

The Fund implemented GASB 87 in fiscal year 2022 for fiscal years 2022 and 2021. The Fund was required to recognize a lease liability and an intangible right-to-use asset for its shared office spaces and copiers. The intangible right-to-use asset decreased by \$10 or 18% from fiscal year 2021. The intangible right-of-use asset increased \$56 from \$0 in fiscal year 2021. The related lease liability decreased \$9 or 15%, in fiscal year 2022. The lease liability increased \$58, from \$0 in fiscal 2021.

Table 1
Statement of Net Position
(Thousands of Dollars)

	June 30,			
	2022	2021	2020	
Current assets				
Pooled cash and investments	\$ 95,544	\$ 83,539	\$ 76,903	
Loans, current portion	7,505	7,499	7,740	
Loan interest	553	557	563	
Federal grants receivable	7,921	1,351	345	
Total current assets	111,523	92,946	85,551	
Noncurrent assets				
Operating right-of-use assets	46	56	-	
Loans, net of current portion	91,723	98,688	87,512	
Total current assets	91,769	98,744	87,512	
Total assets	\$ 203,292	\$ 191,690	\$ 173,063	
Current liabilities				
Due to State	\$ 7,317	\$ 1,118	\$ -	
Short term lease liability	9	9	-	
Vouchers payable	611	258	370	
Unearned revenue - state match	<u></u> _		2,201	
Total Current liabilities	7,937	1,385	2,571	
Noncurrent liabilities				
Long term lease liability	40	49		
Total liabilities	7,977	1,434	2,571	
Net position - unrestricted	195,315	190,256	170,492	
Total liabilities and net position	\$ 203,292	\$ 191,690	\$ 173,063	

#### Statement of Revenues, Expenses, and Changes in Net Position (Numbers in Thousands)

The following schedule summarizes the statement of revenue, expenses, and changes in net position of the Fund for the fiscal years ended June 30, 2022, 2021, and 2020 (Table 2).

Federal grant revenue decreased by \$9,238, or 56%, and the State match revenue decreased \$2,183, due to decrease in loan requests during fiscal year 2022. Federal grant revenue increased by \$7,477, or 82% during fiscal year 2021 due to an overall increase in grants.

#### Statement of Revenues, Expenses, and Changes in Net Position (Numbers in Thousands) - Continued

Interest income from cash deposits decreased by \$1,078, or 100% during fiscal year 2022, due to decreased increased rates, state had 0% rate in fiscal year 2022. Interest income from cash deposits decreased by \$857, or 44%, during fiscal year 2021, due to decreased grant funds and due to decrease in pooled cash and investments.

In 2022, operating expenses decreased by approximately \$664, or 15%, due mostly to decrease in contract services.

In 2021, operating expenses increased by approximately \$605, or 16%, due mostly to increases in contract services.

Table 2
Statement of Revenues, Expenses and Changes in Net Position
(Thousands of Dollars)

	June 30,			
	2022 2021		2020	
Operating revenue				
Interest income - loans and administrative fees	\$ 2,459	\$ 2,375	\$ 2,445	
Operating expenses				
Salaries and related benefits	1,744	1,874	1,616	
Contract services	812	1,555	1,409	
Grants	422	99	134	
Indirect costs	271	445	349	
Supplies	369	368	247	
Training	122	62	54	
Travel	1_		2	
Total operating expenses	3,741	4,403	3,811	
Operating loss	(1,282)	(2,028)	(1,366)	
Nonoperating revenues and expenses				
Amortization	(10)	(10)	-	
Lease interest	(2)	(3)	-	
Interest income - cash deposits	-	1,078	1,935	
Grant revenue	7,337	16,575	9,098	
State match	2,220	4,403	451	
Subsidization through principal forgiveness	(3,204)	(251)	(1,588)	
Total nonoperating revenues				
and expenses	6,341	21,792	9,896	
Change in net position	5,059	19,764	8,530	
Net position - beginning of year	190,256	170,492	161,962	
Net position - ending of year	\$ 195,315	\$ 190,256	\$ 170,492	

#### **Request for Information**

This financial report is designed to provide a general overview of the Fund's finances to the users of such data. Requests for additional copies of this report, questions concerning any of the information in this report, and requests for additional financial information should be addressed to:

Laura Robbins
State of Delaware
Department of Natural Resources & Environmental Control
Environmental Finance
97 Commerce Way, Suite 106
Dover, DE 19901

# State of Delaware Drinking Water Revolving Loan Fund Statements of Net Position June 30, 2022 and 2021

95,543,767 7,505,229 552,836 7,920,884 111,522,716 46,488 91,722,859 91,769,347	\$ 83,539,122 7,498,509 556,524 1,351,068 92,945,223 56,383 98,687,861
7,505,229 552,836 7,920,884 111,522,716 46,488 91,722,859	7,498,509 556,524 1,351,068 92,945,223 56,383 98,687,861
7,505,229 552,836 7,920,884 111,522,716 46,488 91,722,859	7,498,509 556,524 1,351,068 92,945,223 56,383 98,687,861
552,836 7,920,884 1111,522,716 46,488 91,722,859	556,524 1,351,068 92,945,223 56,383 98,687,861
7,920,884 111,522,716 46,488 91,722,859	1,351,068 92,945,223 56,383 98,687,861
46,488 91,722,859	92,945,223 56,383 98,687,861
46,488 91,722,859	56,383 98,687,861
91,722,859	98,687,861
91,722,859	98,687,861
91,769,347	98.744.244
203,292,063	\$ 191,689,467
7,317,289	\$ 1,118,341
9,072	8,875
610,901	257,888
7,937,262	1,385,104
39,979	49,052
39,979	49,052
195,314,822	190,255,311
203,292,063	\$ 191,689,467
1	7,317,289 9,072 610,901 7,937,262 39,979 39,979

#### **State of Delaware**

# Drinking Water Revolving Loan Fund Statements of Revenues, Expenses and Changes in Fund Net Position Years Ended June 30, 2022 and 2021

	2022	2021
Operating revenues		
Interest income - loans	\$ 1,229,364	\$ 1,190,778
Interest income - administrative fees	1,229,424	1,184,262
Total operating revenues	2,458,788	2,375,040
Operating expenses		
Salaries and related benefits	1,743,983	1,873,881
Contract services	811,984	1,555,936
Grants	421,608	98,782
Indirect costs	270,782	445,669
Supplies	369,136	367,823
Training	122,242	62,353
Travel	1,103	43
Total operating expenses	3,740,838	4,404,487
Operating loss	(1,282,050)	(2,029,447)
Nonoperating revenues and expenses		
Amortization	(9,895)	(9,895)
Lease interest	(1,745)	(2,650)
Interest income - cash accounts	-	1,077,853
Grant revenue	7,336,856	16,574,965
State match	2,220,000	4,403,000
Subsidization through principal forgiveness	(3,203,655)	(250,814)
Total nonoperating revenues	6,341,561	21,792,459
Change in net position	5,059,511	19,763,012
Net position - beginning of year	190,255,311	170,492,299
Net position - end of year	\$ 195,314,822	\$ 190,255,311

# State of Delaware Drinking Water Revolving Loan Fund Statements of Cash Flows Years Ended June 30, 2022 and 2021

	 2022	2021
Cash flows from operating activities		0.444.04=
Loan repayments	\$ 12,517,035	\$ 8,461,917
Interest income - loans	1,229,364	1,197,642
Interest income - administrative fees	1,229,424	1,184,262
Loan disbursements	(8,308,986)	(19,795,135)
Salaries and related benefits paid General expenses paid	(1,743,983)	(1,873,881) (2,494,757)
Net cash provided (used in) by operating activities	 (2,093,576) 2,829,278	(13,319,952)
Cash flows from noncapital financing activities		
Grants received from EPA	680,408	15,568,449
Grants received from state	2,220,000	2,202,200
Advance from state	6,285,580	1,118,341
Net cash provided by noncapital financing activities	9,185,988	18,888,990
Cash flows from capital and related financing activities		
Principal paid on capital debt	(8,876)	(7,775)
Interest paid on capital debt	 (1,745)	 (2,650)
Net cash used in by capital and related financing activities	 (10,621)	 (10,425)
Cash flows from investing activities		1 077 952
Interest received from cash deposits	 	 1,077,853
Net increase in cash and cash equivalents	12,004,645	6,636,466
Cash and cash equivalents - beginning of year	83,539,122	 76,902,656
Cash and cash equivalents - end of year	\$ 95,543,767	\$ 83,539,122
Reconciliation of net operating income to net cash used in operating activities:		
Operating loss Adjustments to reconcile operating income to net cash used in operating activities: Changes in assets and liabilities:	\$ (1,282,050)	\$ (2,029,447)
(Increase) decrease in loans receivable	3,754,627	(11,185,543)
(Increase) decrease in interest and dividends receivable	3,688	6,864
Increase (decrease) in vouchers payable	 353,013	 (111,826)
Net cash provided by (used in) operating activities	\$ 2,829,278	\$ (13,319,952)
Schedule of noncash activities		
Subsidization through principal forgiveness	\$ (3,203,655)	\$ (250,814)
Asset acquired through lease	-	66,278
Change in debt related to financing lease	 	 65,702
Total noncash activities	\$ (3,203,655)	\$ (118,834)
See accompanying notes to financial statements.		

#### **Note A - Summary of Significant Accounting Policies**

This summary of significant accounting policies of the State of Delaware Drinking Water Revolving Loan Fund (the Fund) is presented to assist in understanding the Fund's financial statements. These accounting policies conform to accounting principles generally accepted in the United States of America (U.S. GAAP) and have been consistently applied in the preparation of the financial statements.

#### 1. General Background

The Fund was established through 29 Del. C., c. 79, which provides financial assistance to eligible public water systems in Delaware for the planning, design, and construction of drinking water facilities as well as loans for land acquisition for source water protection purposes. Standard loans made by the Fund must be repaid within 20 to 30 years. All repayments, including interest and principal, must remain in the Fund.

The Fund is jointly administered by the State of Delaware Department of Health and Social Services (DHSS), and the State of Delaware Department of Natural Resources and Environmental Control (DNREC). DHSS is responsible for program administration, which includes: project solicitation; environmental reviews; construction project management; and management of program set-asides. DNREC is responsible for accounting and financial management, which includes management of accounts, coordinating audit requirements, and coordinating loan closings with legal counsel.

The Fund is funded through federal capitalization grants as established under Federal §1452 of the Safe Drinking Water Act (the Act) and Capitalization Grants for Drinking Water State Revolving Loan Fund (Assistance Listing #66.468)(Capitalization Grants). The Act requires the State of Delaware (the State) to provide matching funds equal to 20% of federal funds received. The grants were issued as follows:

	Total		
Grant	Available	Federal	State
Year	Funding	Portion	Portion
ARRA	\$ 19,500,000	\$ 19,500,000	\$ -
1997-2017 *	186,848,098	155,706,748	31,141,350
2018	13,328,400	11,107,000	2,221,400
2019	13,204,800	11,004,000	2,200,800
2020	13,213,200	11,011,000	2,202,200
2021	13,320,000	11,100,000	2,220,000
Total	\$259,414,498	\$219,428,748	\$39,985,750

<sup>\*</sup>Amounts were adjusted to reflect deobligation of federal funding, and corresponding state match, see note 6.

#### **Note A - Summary of Significant Accounting Policies (Continued)**

#### 1. General Background (Continued)

The federal grant years are one year behind the Fund's fiscal year. Therefore, federal year 2021 corresponds to the Fund's 2022 fiscal year.

The State match is paid from nonfederal administrative funds or from appropriations received from the State.

The Fund is accounted for as an enterprise fund. The Fund is made up of five sub-funds whose funds are restricted for a specific purpose. The sub-funds are described below:

Loan Fund

The primary purpose of the Loan Fund is to serve as a permanent loan fund to make low-interest loans to public water systems.

Set-Aside Sub-Funds

The Set-Aside Sub-Funds are used to account for the proceeds of specific grant revenues that are legally restricted to expenditures for specific purposes.

There are four such funds:

- a. The 2% Technical Assistance Sub-Fund is used to account for the funds allotted to the State (up to 2% of the total) to provide assistance to public water systems serving 10,000 people or fewer.
- b. The 4% Administration Sub-Fund is used to account for the funds allotted to the State (up to 4% of the total) for the reasonable costs of administering the programs under §1452 and providing technical assistance. These costs may include such activities as issuing debt; program start-up costs; audit costs; financial, management and legal consulting fees; development of an intended use plan and priority ranking system; development of affordability criteria; and cost of support services provided by other State agencies.
- c. The 10% Program Management Sub-Fund is used to account for the funds allotted to the State (up to 10% of the total) to:
  - 1) Administer the State Public Water System Supervision Program (PWSS) program;
  - 2) Administer or provide technical assistance through source water protection programs;

#### **Note A - Summary of Significant Accounting Policies (Continued)**

#### 1. General Background (Continued)

- 3) Develop and implement a capacity development strategy; and
- 4) Develop and implement an operator certification program.

The State must provide a dollar-for-dollar match (100% for up to 10% of the capitalization grant) for capitalization grant funds used for these purposes. This match is separate, and in addition to, the 20% match for the capitalization grant.

d. The 15% Local Assistance Sub-Funds are used to fund several other categories of activities to assist development and implementation of local drinking water protection initiatives with the stipulation that not more than 20% of the capitalization grant amount can be used for any one activity.

#### 2. Type of Entity and Division of Funds

The Fund is part of the reporting entity of the State. The Fund's activities are accounted for as a distinct operating unit within the DNREC. Accordingly, the financial statements of the Fund are intended to present the financial position and the results of operations of only that portion of the funds and account groups of the State that is attributable to the transactions of the Fund.

#### 3. Measurement Focus and Basis of Accounting

The Fund's activities are financed and operated as an enterprise fund. The accompanying financial statements of the Fund have been prepared on a cost of services or capital maintenance approach under the economic resources measurement focus. This means that all assets and all liabilities (whether current or noncurrent) associated with its activities are included on its statements of net position. The statements of revenues, expenses and changes in net position present increases (revenues) and decreases (expenses) in total net position.

The Fund utilizes the accrual basis of accounting in conformity with U.S. GAAP applicable to governmental entities as prescribed by the Governmental Accounting Standard Board (GASB). Under this method, revenues are recorded when earned, and expenses are recorded when incurred, regardless of the timing of the related cash flows. When an expense is incurred that can be paid using either restricted or unrestricted resources, it is the Fund's policy to first apply the expense towards restricted resources and then toward unrestricted resources.

Operating revenues and expenses consist of those revenues and expenses that result from the ongoing principal operations of the Fund. Operating revenues consist primarily of interest on loans receivable, and loan administration fees. Non-operating revenues and expenses consist of federal and state grants and those revenues and expenses that are related to financing and investing types of activities and result from non-exchange transactions, such as investment income/loss.

#### **Note A - Summary of Significant Accounting Policies (Continued)**

#### 4. Recognition of Revenues

Federal assistance provided to the Fund by the EPA and State is earned when qualified loan requisitions and supporting expenditure documentation is received by the Fund and when the borrowers' authorized representative and consulting engineer have certified the work completed. Matching funds provided by the State are considered earned by the same criteria. Amounts earned in excess of grant monies received from the EPA and the State are recorded as grants receivable, whereas an excess of grant monies received over the amounts earned is recorded as unearned grant revenue. A right of set-off does not exist between the State and the EPA.

Operating revenues include those that result from the Fund's lending activities. Non-operating revenues include those from noncapital financing and investing activities.

#### 5. Pooled Cash

Pooled cash consists of the funds allocated share of cash, cash equivalents, and investments under control of the Treasurer of the State of Delaware (the Treasurer) (see Note B).

#### 6. Use of Estimates

The preparation of financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### 7. Adoption of GASB Statement

In Fiscal Year 2022, the Fund adopted GASB Statement No. 87, Leases (Statement) effective as of July 1, 2020, the first day of the Fund's earliest fiscal year presented. This Statement requires recognition of certain lease assets and liabilities for leases that may have previously been classified as operating leases as well as the corresponding recognition as deferred inflows or deferred outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financing of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities.

Due to the adoption of the standard, the June 30, 2021 change in net position was decreased by \$1,544, assets increased by \$56,383 and liabilities increased by \$57,927.

#### Note B - Pooled Cash

#### Pooled Cash - State Treasurer's Pool

Pooled cash, as reported on the statements of net position, represents the Fund's allocated share of cash, cash equivalents, and investments under the control of the Treasurer. All cash is deposited with the Treasurer by State agencies and maintained by the Treasurer in various pooled funds. The Treasurer invests the deposited cash, including cash float in short-term securities and other investments. Interest income is credited to the Fund based on the weighted average rate of return on the State's monies applied to the Fund's average monthly spending authority. Pooled investments represent those investments in units of a pool rather than specific securities. Since the Fund's pooled cash is part of the State's pooled deposits and investments maintained by the Treasurer, the required disclosures related to risks are included in the Delaware Comprehensive Annual Financial Report.

#### The Cash Management Policy Board

The State's policy for the investment of State funds is the responsibility of the Cash Management Policy Board (the Board). The Board, created by State law, establishes policies for and the terms, conditions, and other matters relating to the investment of all money belonging to the State except money in any State pension fund and money held under the State deferred compensation program. The Policy is available on the Office of the Sate Treasurer website (http://treasury.delaware.gov/).

#### **Investment Guidelines and Management**

The investment guidelines adopted by the Board provide, among other things, that no more than 10% of the portfolio may be invested in obligations of any one issuer other than the U.S. Government. Investments may be made only in fixed income instruments with maturities of up to five years in certain circumstances.

#### Collateralization Requirements

All State certificates of deposit and time deposits are required by law to be collateralized by direct obligations of, or obligations that are guaranteed by the United States of America or other suitable obligations as determined by the Board, unless the Board shall find such collateralization not in the best interest of the State. The Board has determined that certificates of deposit and time deposits must be collateralized unless the bank issuing the certificate has assets of not less than \$5 billion and is rated not lower than "B" by Fitch, Inc.'s Bank Watch Service. The Board has also determined that State demand deposits need not be collateralized provided that any bank that holds these funds has for the last two years, a return on average assets of .5% or greater and an average equity - capital ratio of at least 1:20.

#### **Note B - Pooled Cash (Continued)**

#### Pooled Cash - State Treasurer's Pool (Continued)

If the bank does not meet the above criteria, collateral must consist of one or more of the following:

- U.S. Government securities;
- U.S. Government agency securities;
- Federal Home Loan Board letters of credit;
- State of Delaware securities: or
- Securities of a political subdivision of the State with a Moody's Investors Service rating of "A" or better.

Additionally, the bank must ensure that those securities pledged as collateral have a market value equal to or greater that 102% of the legal balance(s) in the account(s) each day and ensure that securities pledged are identified as held in the State's name and are segregated on the bank's records.

#### **Note C - Transfers In/Transfers Out**

During the years ended June 30, 2022 and 2021, the Nonfederal Administrative Fund transferred \$33,635 and \$2,202,200, respectively, to the Capital Reserve Fund.

#### Note D - Available Funding, Disbursements, and Remaining Balance by Funding Year

As of June 30, 2022, the Fund had federal grants awarded in the amount of \$219,429,748, from which it had made disbursements of \$212,152,417. These amounts reflect the \$27,050,177 of federal grants deobligated by the EPA in the 2012 fiscal year, see Note F. The breakdown for all grants is as follows:

#### **Loan Fund**

Grant Year	Committed Portion of Available Funding	Disbursed to Date	Reallocation of Funds	n Remaining Balance
ARRA	\$ 18,778,138	\$ 18,778,138	\$	- \$ -
1997-2017	112,529,007	112,529,007	Ψ	
2018	7,663,830	7,663,830		
2019	7,592,760	8,060,219	467,45	-
2020	7,597,590	7,597,590		
2021	7,659,000	2,387,340		5,271,660
Total	\$161,820,325	\$157,016,124	\$ 467,45	9 \$ 5,271,660

Note D - Available Funding, Disbursements, and Remaining Balance by Funding Year (Continued)

#### **Set-Aside Sub-Funds**

2% Technical Assistance

2% Technical .	Assistance			
	Committed			
	Portion of			
Grant	Available	Disbursed	Reallocation	Remaining
Year	Funding	to Date	of Funds	Balance
1997-2017	\$ 2,878,084	\$ 2,878,084	\$ -	\$ -
2018	222,140	222,140	-	-
2019	220,080	202,303	(17,777)	-
2020	220,220	220,220	-	-
2021	222,000	65,194		156,806
Total	\$ 3,762,524	\$ 3,587,941	\$ (17,777)	\$ 156,806
4% Administra				
	Committed			
	Portion of			
Grant	Available	Disbursed	Reallocation	Remaining
<u>Year</u>	Funding	to Date	of Funds	Balance
ARRA	\$ 721,862	\$ 721,862	\$ -	\$ -
1997-2017	6,099,517	6,099,517	-	-
2018	444,280	444,280	-	-
2019	440,160	311,567	(128,593)	-
2020	440,440	361,721	-	78,719
2021	444,000	271,391		172,609
Total	\$ 8,590,259	\$ 8,210,338	\$ (128,593)	\$ 251,328

Note D - Available Funding, Disbursements, and Remaining Balance by Funding Year (Continued)

#### **Set-Aside Sub-Funds (Continued)**

10% Program	<b>b-Funds (Continued</b> ) Management	,		
	Committed			
	Portion of			
Grant	Available	Disbursed	Reallocation	Remaining
Year	Funding	to Date	of Funds	Balance
1997-2017	\$ 15,636,127	\$ 15,636,127	\$ -	\$ -
2018	1,110,700	1,110,700	-	-
2019	1,100,400	1,007,469	(92,931)	-
2020	1,101,100	1,052,311	-	48,789
2021	1,110,000	403,888		706,112
Total	\$ 20,058,327	\$ 19,210,495	\$ (92,931)	\$ 754,901
15% Local Ass	sistance			
	Committed			
	Portion of			
Grant	Available	Disbursed	Reallocation	Remaining
Year	Funding	to Date	of Funds	Balance
1997-2017	\$ 18,564,014	\$ 18,564,014	\$ -	\$ -
2018	1,666,050	1,666,050	-	-
2019	1,650,600	1,422,442	(228,158)	-
2020	1,860,955	1,780,426	-	80,529
2021	1,665,000	694,587		970,413
Total	\$ 25,406,619	\$ 24,127,519	\$ (228,158)	\$ 1,050,942

## Note D - Available Funding, Disbursements, and Remaining Balance by Funding Year (Continued)

#### **Set-Aside Sub-Funds (Continued)**

Total Program Balance

	Committed					
	Portion of					
Grant	Available	Disbursed	Reallo	cation	Rema	ining
Year	Funding	to Date	of F	unds	Bala	nce
ARRA	\$ 19,500,000	\$ 19,500,000	\$	-	\$	-
1997-2017	155,706,749	155,706,749		-		-
2018	11,107,000	11,107,000		-		-
2019	11,004,000	11,004,000		-		-
2020	11,220,305	11,012,268		-	20	08,037
2021	11,100,000	3,822,400		-	7,27	77,600
Total	\$219,638,054	\$212,152,417	\$		\$ 7,48	35,637

#### Note E - Federal Grants Receivable

Grants receivable of \$7,920,884 and \$1,351,068, as of June 30, 2022 and 2021, respectively, represent amounts due from the federal government for amounts expended or accrued.

## Note F - Deobligation of Federal and State Match Funds Between the Fund and Water Pollution Control Revolving Loan Fund (WPCRLF)

On September 4, 2012, the Environmental Protection Agency (EPA) deobligated \$27,050,177 of the Fund's federal capitalization grant and awarded it to the WPCRLF. As part of the deobligation, \$5,410,035, which represented the required 20% state match, was appropriated to WPCRLF. During 2022 and 2021, no additional funds were deobligated.

In accordance with WPCRLF's Intended Use Plan (Plan), the \$32,460,212, described above will be returned to the Fund when they are needed for Fund commitments. The transfer will occur at management's discretion to facilitate cash flow for loan commitments incurred by the Fund. When funds are transferred between WPCRLF and the Fund, the funds will be accounted for as transfers out and in, respectively.

**Note G - Loans Receivable** 

The loans receivable account is made up of the following major categories:

	Loans Receivable				
	2022	2021			
City of Harrington	\$ 433,548	\$ 451,522			
Town of Bethany Beach	756,331	976,516			
Town of Blades	315,578	362,399			
Town of Milton	1,711,770	963,263			
City of Wilmington	57,778,854	62,623,464			
Town of Greenwood	758,844	829,737			
Town of Dagsboro	529,125	605,411			
Town of Millsboro	-	1,848,539			
Town of Laurel	2,021,332	2,335,116			
Town of Smyrna	3,918,188	4,099,615			
City of Lewes	90,182	93,085			
Town of Clayton	-	373,469			
Town of Bridgeville	781,697	838,152			
City of Rehoboth Beach	-	2,051,492			
City of Seaford	703,361	769,683			
City of Dover	4,868,983	5,174,357			
Town of Delmar*	607,858	633,557			
Town of Middletown	1,009,457	1,097,480			
City of Milford	1,942,938	2,101,592			
City of Newark	5,560,731	3,859,426			
Town of Georgetown	1,137,461	36,658			
Less: Principal subsidization allowance	(1,502,196)	(289,927)			
Total Municipal	\$ 83,424,042	\$ 91,834,606			

<sup>\*</sup>Subsidy allowed

**Note G - Loans Receivable (Continued)** 

	Loans Re	ceivable
	2022	2021
Investor-owned		
Artesian Water Company	\$ 6,508,313	\$ 6,318,274
Tidewater Utilities, Inc.	8,524,967	7,187,027
Southern Shores Water Co, LLC	770,766	846,463
Total investor-owned	15,804,046	14,351,764
	99,228,088	106,186,370
Less: loans receivable -		
current portion	7,505,229	7,498,509
Loans receivable - net		
of current portion	\$ 91,722,859	\$ 98,687,861

Interest charged on these loans ranges from 0.00% to 3.75%. Interest earned on loans receivable and administrative fees was \$2,458,788 and \$2,375,040 for the years ended June 30, 2022 and 2021, respectively.

Loan maturities vary based on individual agreements. General Obligation and Municipal Revenue Bonds are collateral for municipal loans; business assets and real estate are collateral for investor-owned and mobile home park loans.

Except for the principal subsidy allowance, there was no allowance for doubtful accounts as of June 30, 2022 and 2021 based on historical experience. As of June 30, 2022 and 2021, there were no material delinquent loan balances. There were no loan defaults for the years ended June 30, 2022 and 2021. There has been no history of significant bad debts or uncollectible accounts.

The Fund also issues loans eligible for subsidization through principal forgiveness from funds provided under EPA grants received by the Fund. These loans are to be deemed no longer outstanding after the last loan disbursement is forgiven per the terms of the loan agreement. Therefore, it is the Fund's policy to maintain an allowance for subsidization through principal forgiveness loans, equal to the amount of the disbursement, until the last disbursement is made to the recipient and the loan can be removed from the outstanding loans list.

#### **Note G - Loans Receivable (Continued)**

The allowance for subsidization as of June 30, 2022 and 2021 was \$1,502,196 and \$289,927, respectively.

#### Note H - State Match

As of June 2022, the Fund had disbursed all state match funding as follows:

	Committed			
Federal	Portion of			
Grant	Available	Disbursed	Rema	ining
Year	Funding	to Date	Balance	
1997-2017 *	\$ 29,734,012	\$ 29,734,012	\$	-
2018	2,221,400	2,221,400		-
2019	2,200,800	2,200,800		-
2020	2,202,200	2,202,200		-
2021	2,220,000	2,220,000		
Total	\$ 38,578,412	\$ 38,578,412	\$	

<sup>\*</sup>Amounts were adjusted to reflect deobligation of federal funding, see note F.

#### Note I - Pension

Employees of the Fund are considered employees of the State and are covered under the State Employees' Pension Plan. Total pension cost of \$258,408 for 2022 and \$283,750 for 2021 is included in salaries and related benefits. As of June 30, 2022, the Fund was not allocated any portion of the overall State net pension liability.

Detailed information regarding this plan is available in the Delaware Code and the Rules and Regulations of the Board of Pension Trustees. Certain significant plan provisions include:

<u>Plan Description and Eligibility</u> - The State Employees' Pension Plan is a cost-sharing multiple employer defined benefit plan that covers virtually all full-time or regular part-time employees of the State, including employees of other affiliated entities.

There are two tiers within this plan:

- 1. Employees hired prior to January 1, 2012 (Pre-2012)
- 2. Employees hired on or after January 1, 2012 (Post-2011)

#### **Note I - Pension (Continued)**

<u>Service Benefits</u> - Final average monthly compensation multiplied by 2.0% and multiplied by years of credited service prior to January 1, 1997, plus final average compensation multiplied by 1.85% and multiplied by years of credited service after December 31, 1996, subject to minimum limitations. For this plan, final average monthly compensation is the monthly average of the highest three years of compensation.

#### Vesting:

Pre-2012 date of hire: 5 years of credited service. Post-2011 date of hire: 10 years of credited service.

<u>Retirement</u> – For pre-2012 employees, age 62 with five (5) years of credited service; age 60 with 15 years of credited service; or after 30 years of credited service at any age.

For Post-2011 employees, age 65 with ten years of credited service; age 60 with 20 years of credited service, exclusive of service credited under 29 Del C. § 5501(d) (12); or after 30 years of credited service at any age.

<u>Disability Benefits</u> – For pre-2012 employees, same as Service Benefits. Employee must have five (5) years of credited service. In lieu of disability pension benefits, over 90% of the members of this plan opted into a disability insurance program offered by the State effective January 1, 2006. For post-2011 employees, in the Disability Insurance Program.

<u>Survivor Benefits</u> - If the employee is receiving a pension, the eligible survivor receives 50% (or 66.7% with a 2% reduction of benefit or 100% with a 6% reduction of benefit). If the employee is active with at least five (5) years of credited service, the eligible survivor receives 75% of the benefit the employee would have received at age 62.

<u>Contributions</u> - Employer - determined by Board of Pension Trustees based on the actuarially determined rate. Employer contributions were 12.45% and 12.33% for fiscal year 2022 and 2021.

Pre-2012 date of hire employee – 3% of earnings in excess of \$6,000.

Post-2011 date of hire employee -5% of earnings in excess of \$6,000.

Death Benefit - \$7,000 per member.

The State does not maintain the plan information by agency and, therefore, the Fund's portion of the plan's net assets available for benefits, percentage of annual pension cost contributed, and the actuarial present value of vested and nonvested accumulated plan benefits is not readily available.

#### **Note I - Pension (Continued)**

The Delaware Public Employees' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information of the plan. The financial report may be obtained by writing to the State Board of Pension Trustees and Office of Pensions, McArdle Building, Suite #1, 860 Silver Lake Boulevard, Dover, Delaware 19904-2402 or online at www.delawarepensions.com.

#### **Note J - Other Post-Employment Benefits (OPEB)**

On July 1, 2007, the Delaware OPEB Fund Trust (OPEB Trust) was established pursuant to Section 115 of the Internal Revenue Code and separate from the State Employees' Pension Plan. The OPEB Trust is administered by the Delaware Public Employees' Retirement System (DPERS) Board of Directors. Policy for and management of the OPEB benefits provided to retirees are the responsibility of the State. As of June 30, 2022, the Fund was not allocated any portion of the overall State of Delaware net OPEB liability. Further information is available in the State's stand-alone financial report, issued for the OPEB Trust, online at <a href="https://auditor.delaware.gov/reports">https://auditor.delaware.gov/reports</a>.

The OPEB Trust is a cost-sharing multiple-employer defined benefit plan. The OPEB Trust provides retirement medical coverage to pensioners and their eligible dependents in the State Employees' Pension Plan.

Substantially all State employees become eligible for post-retirement benefits if they reach retirement age while working for the State. The costs of providing these benefits are shared between the State and the retired employee. The plan provisions are as follows:

#### Eligibility:

Early Retirement:

Age 55 with 15 years of service or any age with 25 years of service

Normal Retirement (hired before January 1, 2012):

Non-General Assembly:

Age 62 with 5 years of service, or age 60 with 15 years of service, or any age with 30 years of service

General Assembly:

Age 60 with 5 years of service, or age 55 with 10 years of service

Normal Retirement (hired on or after January 1, 2012):

Age 65 with 10 years of service, or age 60 with 20 years of service, or any age with 30 years of service

#### Benefits:

During the fiscal year ended June 30, 2022, the State provided health insurance options through several providers.

#### Note J - Other Post-Employment Benefits (OPEB) (Continued)

#### **Spouse and Survivor Coverage:**

Both are available under any of the plan options with similar retiree contributions. Surviving spouses are eligible for coverage after the retiree's death.

#### Retiree Contributions:

If hired prior to July 1, 1991, no contributions are required. If hired on or after July 1, 1991 (except disability pension), contributions depend on years of service.

Pensioners who retire after July 1, 2012 and who become eligible for Medicare will pay in addition to their percentage above an additional 5% of the Medicare Supplement offered by the State.

#### **Funding Policy**:

The State of Delaware funds the OPEB for current retirees on a pay-as-you-go basis along with funding for future benefits at a rate that is approved in the annual budget, but not actuarially determined, typically from the State's General Fund. Additional funding has also been provided on an ad hoc basis.

#### **Contributions:**

The contribution rates for the employer and retiree are established annually by the budgeting process of the State. Those rates include an employer contribution based on projected pay-as-you-go financing requirements as a percent of covered payroll, with an additional amount to prefund benefits, which is not actuarially determined.

#### **Note K - Commitments and Contingencies**

#### 1. Loans

The Fund has met its prior binding commitments (equal to at least 120% of each quarterly payment within one (1) year of receipt of that payment). As of June 30, 2022, there were \$29,128,353 in undisbursed loan proceeds for projects under construction. As of June 30, 2022, there were binding commitments of \$10,863,701.

#### 2. Cost Reimbursement Contracts

The Fund derives all of its nonoperating revenue from EPA Capitalization Grants for State Revolving Fund program and mandatory State matching funds that are contracts based on the reimbursement of allowable costs related to the program. Costs are subject to review by the EPA. Any adjustments arising from disallowed costs are recorded in the Fund's financial statements.

#### Note L - Risk Management

The Fund is insured under the State's insurance plans. The State is exposed to various risks of losses related to workers' compensation, employee healthcare and accident, automobile accident, police professional malpractice, and property and casualty claims. It is the policy of the State not to purchase commercial insurance to cover these risks. Instead, State management believes it is more economical to manage its risk internally and thus, covers all claim settlements and judgments out of its General Fund.

The State continues to carry commercial insurance for all other risks of loss, including general liability and the remainder of the property and casualty liability. There have been no significant reductions in insurance coverage from prior years. In the past three years of insured coverage, settled claims have not exceeded commercial coverage.

Claim liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Because actual claim liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process does not result in an exact amount. Claim liabilities are re-evaluated annually to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

At June 30, 2022, there were no outstanding or pending claims against the Fund.

#### **Note M - Reclassifications**

Certain items from 2021 have been reclassified to conform to the 2022 presentation.

#### **Note N - Operating Lease-Lessee**

The Fund implemented GASB No. 87 for the year ended June 30, 2021, and, as such, the Fund recognizes a lease liability and an intangible right-to-use asset in the accompanying financial statements. The lease liabilities were discounted to a net present value at July 1, 2020 using a 3.25% interest rate.

At the commencement of a lease, the Fund initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured at the initial amount of the lease liability, adjusted for lease payments made at or before the commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

#### **Note N - Operating Lease-Lessee (Continued)**

Key estimates and judgments related to leases include how the Fund determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments as follows:

- The Fund uses the interest rate charged by the lessor as the discount rate if provided; otherwise, the Fund generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the Fund is reasonably certain to exercise.
- The Fund monitors changes in circumstance that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported as capital assets and lease liabilities are reported as long-term debt on the accompanying statement of net position.

DNREC implemented GASB No. 87 for the year ended June 30, 2021, and used the payment schedules included in the contracts existing for the office space and copier. In addition, the lease liabilities were discounted to a net present value at July 1, 2020 using a 3.25% interest rate.

DNREC leased office spaces through October 2027 with an allocation of 84% and 16%, between Clean Water and Drinking Water, respectively. Lease payments are due monthly with an increase of 2% annually.

DNREC entered into an agreement to lease a copier with an allocation of 84% and 16%, between Clean Water and Drinking Water, respectively. Along with an additional copier with 100% use allocation to Drinking Water. For the years ended June 30, 2022 and 2021, lease expense and lease interest expense reported on the statement of revenues, expenses, and changes in fund net position were:

Lease expense	Year Ending <u>2022</u>		Е	Year nding 2021
Amortization expense by class of underlying asset				
Office Space	\$	8,754	\$	8,754
Copy Machine		<u>1,141</u>		1,141
Total amortization expense		9,895		9,895
Interest on lease liabilities		<u>1,745</u>		2,650
Total	\$	11,640	\$	12,545

#### **Note N - Operating Lease-Lessee (Continued)**

Future lease payments due to Lessor under the lease contracts are;

Maturity Analysis	Pr	rincipal	Interest		Total	Payments
Year Ending 2023	\$	9,072	\$	1,271	\$	10,343
Year Ending 2024		9,130		1,194		10,324
Year Ending 2025		9,431		852		10,283
Year Ending 2026		9,742		531		10,273
Year Ending 2027		11,676		191		11,867
Total future payments	\$	49,051	\$	4,039	\$	53,090

#### Note O - Subsequent Events D

The Fund's policy is to evaluate events and transactions subsequent to year end for potential recognition in the financial statements or disclosures in the notes to the financial statements. Management has evaluated all events and transactions through April 17, 2023 the date the financial statements were available to be issued.

**Supplemental Information** 

State of Delaware Drinking Water Revolving Loan Fund Schedule of Fund Net Position by Sub-Fund June 30, 2022

	Loan Fund	2% Technical Assistance	4% Administration	10% Program Management	15% Local Assistance	Total
Assets						
Current assets						
Pooled cash and investments	\$ 95,521,035	\$ -	\$ 2,266	\$ 23,799	\$ (3,333)	\$ 95,543,767
Loans receivable	7,505,229	-	-	-	-	7,505,229
Interest receivable	552,836	-	-	-	-	552,836
Federal grants receivable	5,006,698	197,339	473,530	849,878	1,393,439	7,920,884
Total current assets	108,585,798	197,339	475,796	873,677	1,390,106	111,522,716
Noncurrent assets						
Operating right-of-use asset	46,488	-	-	-	-	46,488
Loans receivable	91,722,859				<del>-</del>	91,722,859
Total assets	\$ 200,355,145	\$ 197,339	\$ 475,796	\$ 873,677	\$ 1,390,106	\$203,292,063
Liabilities						
Current liabilities						
Due to State	\$ 4,480,225	\$ 197,339	\$ 461,793	\$ 822,730	\$ 1,355,202	\$ 7,317,289
Short term lease liability	9,072	-	-	-	-	9,072
Vouchers payable	526,473	-	11,737	34,454	38,237	610,901
Noncurrent Liabilities						
Long term lease liability	39,979					39,979
Total Liabilities	5,055,749	197,339	473,530	857,184	1,393,439	7,977,241
Net position						
Net position - unrestricted	195,299,396		2,266	16,493	(3,333)	195,314,822
Total liabilities and net position	\$ 200,355,145	\$ 197,339	\$ 475,796	\$ 873,677	\$ 1,390,106	\$203,292,063

State of Delaware Drinking Water Revolving Loan Fund Schedule of Fund Net Position by Sub-Fund June 30, 2021

	Loan Fund	2% Technical Assistance	4% Administration	10% Program  Management	15% Local Assistance	Total
Assets						
Current assets						
Pooled cash and investments	\$ 83,527,516	\$ -	\$ 2,227	\$ 872	\$ 8,507	\$ 83,539,122
Loans receivable	7,498,509	-	-	-	-	7,498,509
Interest receivable	556,524	-	-	-	-	556,524
Federal grants receivable	855,483		144,852	148,274	202,459	1,351,068
Total current assets	92,438,032	-	147,079	149,146	210,966	92,945,223
Noncurrent assets						
Operating right-of-use asset	56,383	-	-	-	-	56,383
Loans receivable	98,687,861					98,687,861
Total assets	\$ 191,182,276	\$ -	\$ 147,079	\$ 149,146	\$ 210,966	\$ 191,689,467
Liabilities						
Current liabilities						
Due to State	\$ 782,433	\$ -	\$ 122,546	\$ 71,839	\$ 141,523	1,118,341
Short term lease liability	8,875	-	-	-	-	8,875
Vouchers payable	73,050	-	24,800	84,282	75,756	257,888
Noncurrent liabilities						
Long term lease liability	49,052					49,052
Total liabilities	913,410	-	147,346	156,121	217,279	1,434,156
Net position						
Net position - unrestricted, as adjusted	190,268,866		(267)	(6,975)	(6,313)	190,255,311
Total liabilities and net position	\$ 191,182,276	\$ -	\$ 147,079	\$ 149,146	\$ 210,966	\$ 191,689,467

State of Delaware
Drinking Water Revolving Loan Fund
Schedule of Activities by Sub-Fund
Year Ended June 30, 2022

	Loan Fund	2% Technical Assistance	4% Administration	10% Program Management	15% Local Assistance	Total
Operating revenues					_	
Interest income - loans	\$ 1,229,364	\$ -	\$ -	\$ -	\$ -	\$ 1,229,364
Interest income - administrative fees	1,229,424					1,229,424
Total operating revenues	2,458,788		<u> </u>			2,458,788
Operating expenses						
Salaries and related benefits	59,152	-	285,233	503,717	895,881	1,743,983
Contract services	318,228	126,157	95,251	63,893	208,455	811,984
Grants	421,608	-	-	-	-	421,608
Indirect costs	-	-	63,337	90,535	116,910	270,782
Supplies	252,537	-	43,529	50,280	22,790	369,136
Training	-	71,182	-	-	51,060	122,242
Travel	111				992	1,103
Total operating expenses	1,051,636	197,339	487,350	708,425	1,296,088	3,740,838
Operating income (loss)	1,407,152	(197,339)	(487,350)	(708,425)	(1,296,088)	(1,282,050)
Nonoperating revenues and expenses						
Amortization	(9,895)	-	-	-	-	(9,895)
Lease Interest	(1,745)	-	-	-	-	(1,745)
Grant revenue	4,618,673	197,339	489,883	731,893	1,299,068	7,336,856
State match	2,220,000	-	-	-	-	2,220,000
Subsidization through principal forgiveness	(3,203,655)	<u> </u>				(3,203,655)
Total nonoperating revenues (expenses)	3,623,378	197,339	489,883	731,893	1,299,068	6,341,561
Increase (decrease) in net position	5,030,530	-	2,533	23,468	2,980	5,059,511
Net position - beginning of year	190,268,866		(267)	(6,975)	(6,313)	190,255,311
Net position - end of year	\$ 195,299,396	\$ -	\$ 2,266	\$ 16,493	\$ (3,333)	\$ 195,314,822

State of Delaware Drinking Water Revolving Loan Fund Schedule of Activities by Sub-Fund Year Ended June 30, 2021

	Loan Fund	2% Technical Assistance	4% Administration	10% Program Management	15% Local Assistance	Total
Operating revenues	Φ 1.100.770	Φ.	Φ.	Φ.	Φ.	A 1 100 770
Interest income - loans	\$ 1,190,778	\$ -	\$ -	\$ -	\$ -	\$ 1,190,778
Interest income - administrative fees	1,184,262	<del>_</del>	<del></del>	<del></del>	<del>-</del> _	1,184,262
Total operating revenues	2,375,040		<u> </u>		<u> </u>	2,375,040
Operating expenses						
Salaries and related benefits	29,722	-	259,225	776,493	808,441	1,873,881
Contract services	433,501	194,774	109,686	257,858	560,117	1,555,936
Grants	98,782	-	-	-	-	98,782
Indirect costs	-	-	84,388	178,071	183,210	445,669
Supplies	289,747	-	8,893	33,224	35,959	367,823
Training	-	-	-	-	62,353	62,353
Travel	8				35	43
Total operating expenses	851,760	194,774	462,192	1,245,646	1,650,115	4,404,487
Operating income (loss)	1,523,280	(194,774)	(462,192)	(1,245,646)	(1,650,115)	(2,029,447)
Nonoperating revenues and expenses						
Amortization	(9,895)	-	-	-	-	(9,895)
Lease interest	(2,650)	-	-	-	-	(2,650)
Interest income - cash accounts	1,077,853	-	-	-	-	1,077,853
Grant revenue	13,043,510	194,774	461,453	1,225,827	1,649,401	16,574,965
State match	4,403,000					4,403,000
Subsidization through principal forgiveness	(250,814)		<del>-</del> _			(250,814)
Total nonoperating revenues	18,261,004	194,774	461,453	1,225,827	1,649,401	21,792,459
Increase (decrease) in net position	19,784,284	-	(739)	(19,819)	(714)	19,763,012
Net position - beginning of year	170,484,582		472	12,844	(5,599)	170,492,299
Net position - end of year	\$ 190,268,866	\$ -	\$ (267)	\$ (6,975)	\$ (6,313)	\$ 190,255,311

#### State of Delaware Drinking Water Revolving Loan Fund Schedules of Fund Net Position by Classification June 30, 2022 and 2021

		2	022			2021			
	Federal Administrative Fund	Capital Reserve Fund	Nonfederal Administrative Fund	Total	Federal Administrative Fund	Capital Reserve Fund	Nonfederal Administrative Fund	Total	
Assets									
Current assets	Ф 22.722	Ф. 00.06 <b>0.07</b> 6	Φ 6650.150	Φ 05.540.767	<b>4</b> 11.606	¢ 55.004.500	¢ 6500.010	Ф. 02.520.122	
Pooled cash and investments  Loans receivable - current portion	\$ 22,732	\$ 88,862,876 7,505,229	\$ 6,658,159	\$ 95,543,767 7,505,229	\$ 11,606	\$ 77,004,703 7,498,509	\$ 6,522,813	\$ 83,539,122 7,498,509	
Interest receivable	-	276,746	276,090	552,836	-	278,620	277,904	556,524	
Federal grants receivable	2,914,186	5,006,698	270,090	7,920,884	495,585	855,483	277,904	1,351,068	
rederal grants receivable	2,914,180	3,000,098		7,920,864	493,363	633,463		1,551,008	
Total current assets	2,936,918	101,651,549	6,934,249	111,522,716	507,191	85,637,315	6,800,717	92,945,223	
Noncurrent assets									
Operating Right-of-Use Asset	-	-	46,488	46,488	-	-	56,383	56,383	
Loans receivable, net of									
current portion		91,722,859		91,722,859		98,687,861		98,687,861	
Total assets	\$ 2,936,918	\$ 193,374,408	\$ 6,980,737	\$ 203,292,063	\$ 507,191	\$ 184,325,176	\$ 6,857,100	\$ 191,689,467	
Liabilities									
Current liabilities									
Due to State	2,837,064	4,480,225	-	7,317,289	335,908	782,433	-	\$ 1,118,341	
Short Term Lease Liability	-	-	9,072	9,072	-	-	8,875	8,875	
Vouchers payable	84,428	526,473	-	610,901	184,838	73,050	-	257,888	
Long-Term liabilities									
Long-Term lease liabilities			39,979	39,979			49,052	49,052	
Total liabilities	2,921,492	5,006,698	49,051	7,977,241	520,746	855,483	57,927	1,434,156	
Net position									
Net position - unrestricted	15,426	188,367,710	6,931,686	195,314,822	(13,555)	183,469,693	6,799,173	190,255,311	
Total liabilities and									
net position	\$ 2,936,918	\$ 193,374,408	\$ 6,980,737	\$ 203,292,063	\$ 507,191	\$ 184,325,176	\$ 6,857,100	\$ 191,689,467	

State of Delaware Drinking Water Revolving Loan Fund Schedules of Fund Activities by Classification Year Ended June 30, 2022 and 2021

		20	)22		2021			
	Federal Administrative Fund	Capital Reserve Fund	Nonfederal Administrative Fund	Total	Federal Administrative Fund	Capital Reserve Fund	Nonfederal Administrative Fund	Total
Operating revenues								
Interest income - loans Interest income - administrative fees	\$ - -	\$ 1,229,364 -	\$ 1,229,424	\$ 1,229,364 1,229,424	\$ - -	\$ 1,190,778 -	\$ 1,184,262	\$ 1,190,778 1,184,262
Total operating revenues		1,229,364	1,229,424	2,458,788		1,190,778	1,184,262	2,375,040
Operating expenses								
Salaries and related benefits	1,684,831	-	59,152	1,743,983	1,844,159	29,722	-	1,873,881
Contract services	493,756	-	318,228	811,984	1,122,435	12,302	421,199	1,555,936
Grants	-	-	421,608	421,608	-	-	98,782	98,782
Indirect costs	270,782	-	-	270,782	445,669	-	-	445,669
Supplies	116,599	-	252,537	369,136	78,076	-	289,747	367,823
Training	122,242	-	-	122,242	62,353	-	-	62,353
Travel	992		111	1,103	35		8	43
Total operating expenses	2,689,202		1,051,636	3,740,838	3,552,727	42,024	809,736	4,404,487
Operating income (loss)	(2,689,202)	1,229,364	177,788	(1,282,050)	(3,552,727)	1,148,754	374,526	(2,029,447)
Nonoperating revenues and expenses								
Amortization	-	-	(9,895)	(9,895)	-	-	(9,895)	(9,895)
Lease Interest	-	-	(1,745)	(1,745)	-	-	(2,650)	(2,650)
Interest income - cash accounts	-	-	-	-	-	934,660	143,193	1,077,853
Grant revenue	2,718,183	4,618,673	-	7,336,856	3,531,455	13,043,510	-	16,574,965
State match	-	2,220,000	-	2,220,000	-	4,403,000	-	4,403,000
Subsidization through principal forgiveness		(3,203,655)		(3,203,655)		(250,814)		(250,814)
Total nonoperating revenues								
(expenses)	2,718,183	3,635,018	(11,640)	6,341,561	3,531,455	18,130,356	130,648	21,792,459
Transfers in (out)		33,635	(33,635)			2,202,200	(2,202,200)	
Change in net position	28,981	4,898,017	132,513	5,059,511	(21,272)	21,481,310	(1,697,026)	19,763,012
Net position - beginning of year, as								
adjusted	(13,555)	183,469,693	6,799,173	190,255,311	7,717	161,988,383	8,496,199	170,492,299
Net position - end of year	\$ 15,426	\$ 188,367,710	\$ 6,931,686	\$ 195,314,822	\$ (13,555)	\$ 183,469,693	\$ 6,799,173	\$ 190,255,311



#### CERTIFIED PUBLIC ACCOUNTANTS

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### INDEPENDENT AUDITOR'S REPORT

To the Management of the State of Delaware Drinking Water Revolving Loan Fund Dover, Delaware

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the State of Delaware Drinking Water Revolving Loan Fund (the "Fund"), as of and for the years ended June 30, 2022 and 2021, and the related notes to the financial statements, which collectively comprise the Fund's basic financial statements, and have issued our report thereon dated April 17, 2023.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Fund's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Fund's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Fund's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.



### Zelenkofske Axelrod LLC CERTIFIED PUBLIC ACCOUNTANTS

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#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Fund's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Fund's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Harrisburg, Pennsylvania April 17, 2023

Zelenhofske Axeliad LLC

ZELENKOFSKE AXELROD LLC